

Contact Information for presenter

Bill Bowlby
Bowlby & Associates
504 Autumn Springs Court, Ste 11
Franklin, TN 37067

Tel: 615/771-3006

E-mail: wbowlby@bowlbyassociates.com

Introduction

- TDOT Commissioner and staff are committed to working with the public
- Was a need to address long-standing concerns of neighborhood groups for noise barriers on existing highways
- Ability to use Federal-aid funding (80% of total cost) was essential





23 CFR 772: "Type II Projects" are Optional

- Federal or Federal-aid highway project solely for noise abatement on an existing highway
- TDOT has not had a Type II program and has not yet built any Type II barriers









To qualify for Federal-aid, neighborhood must ...

- ...pre-date initial highway construction
- ...not have been previously rejected for a "Type I" barrier (new highway construction or through-lane widening)





Phases of TDOT Study

- Statewide Type II Noise Barrier Needs Assessment Study
- Type II Noise Barrier Prioritization Study
- Type II Noise Barrier Program





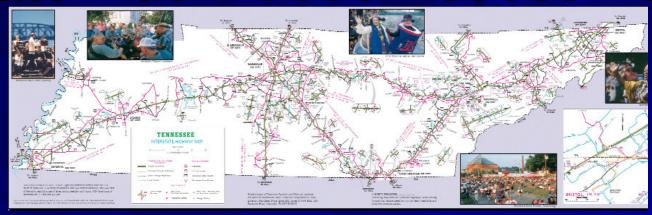
Statewide Type II Noise Barrier Needs Assessment Study

2003-2004

Goal: Order-of-magnitude program cost







- Identify planned widenings that would require Type I studies
- Limited access highways across state
- Rule out previous Type I project areas where barriers were studied and found to be "not reasonable"





- Locate residential development along roads sections
 - Electronic mapping
 - Web-based aerial photos
 - "Windshield" field review with GPS

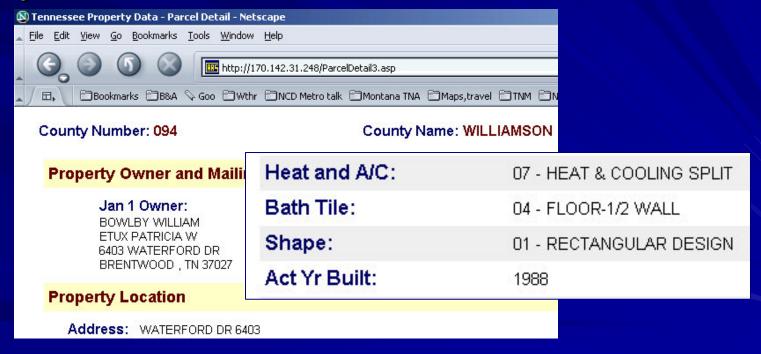








Residential development date analysis: Did any of the development predate initial highway construction?



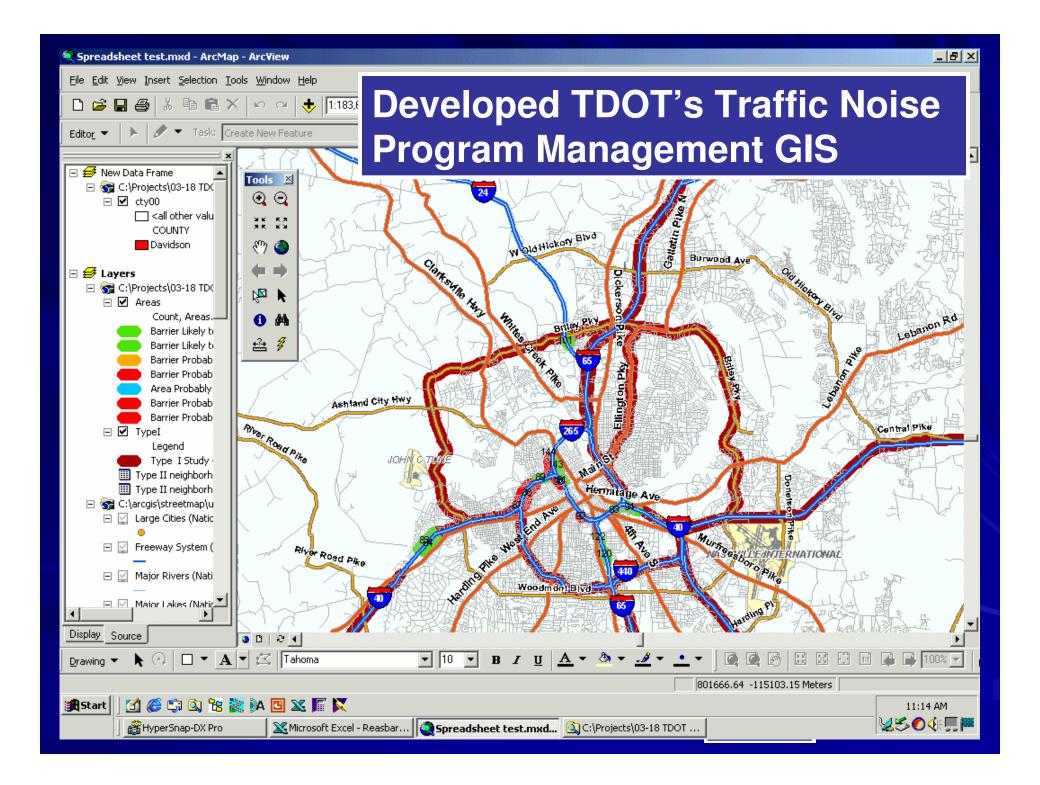


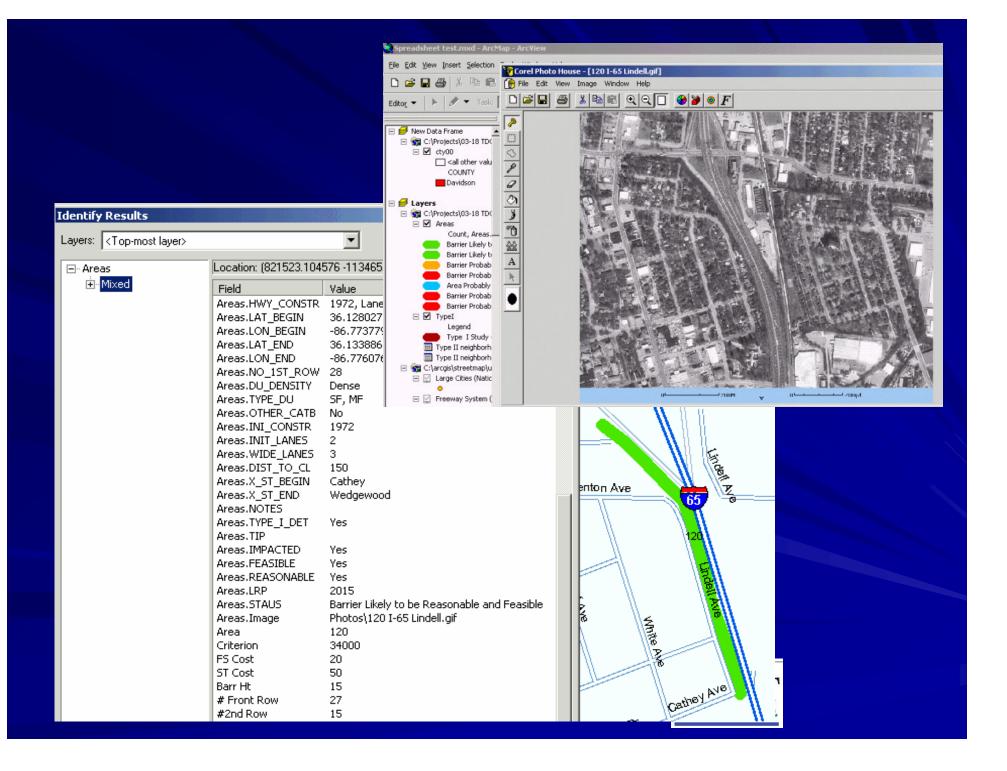


- Through simplified modeling
 - Is the residential area impacted?
 - Is a barrier feasible?
 - Would barrier cost be "reasonable"?
 - Allowable cost per benefitted residence of \$34,000 (revised TDOT Traffic Noise Policy)









Statewide Needs Assessment Results

Analysis Areas (excluding Type I)	212
minus TIP	24
minus Post-dated highway	68
Pre-dated highway (eligible for consideration)	120
minus Not impacted	10
minus Not feasible	5
minus Not reasonable	69
Qualified (impacted, feasible, reasonable)	36





Statewide Needs Assessment Results

- Total "order of magnitude" cost is \$32 million
- Many areas "on the bubble" (between \$34,000 and \$37,000 per benefitted residence)
- Many Long-Range Plan projects adjacent to eligible areas
- TDOT's Commissioner decided to initiate Type II Program





Type II Noise Barrier Prioritization Study

2004-2005

Goals:

- Detailed analysis to identify and prioritize qualified areas
- Development of a Public Response Plan





Type II Noise Barrier Prioritization Analysis

- Residential development date verification (majority of residences in first two rows must pre-date initial road)
- Noise impact verification / noise measurements
- Site-specific TNM noise modeling
- Updating of TDOT Noise Management GIS





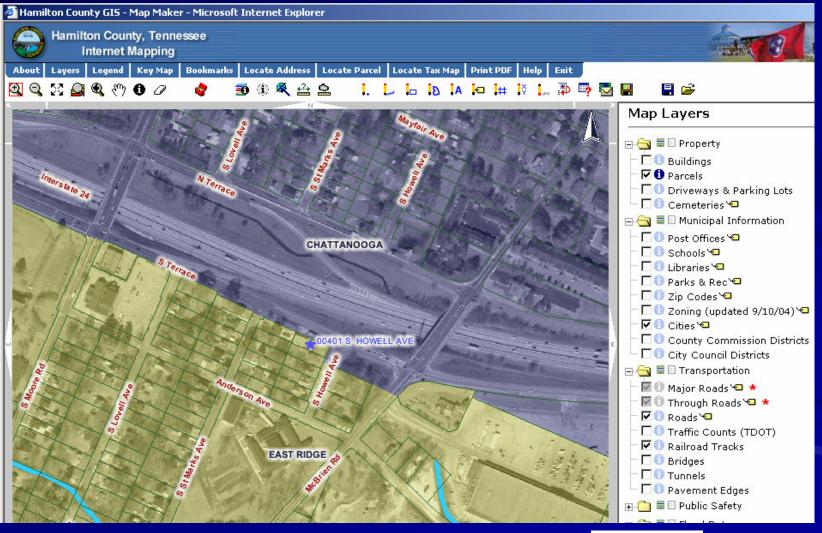
Identification of Noise-Sensitive Land Uses – County GIS Systems





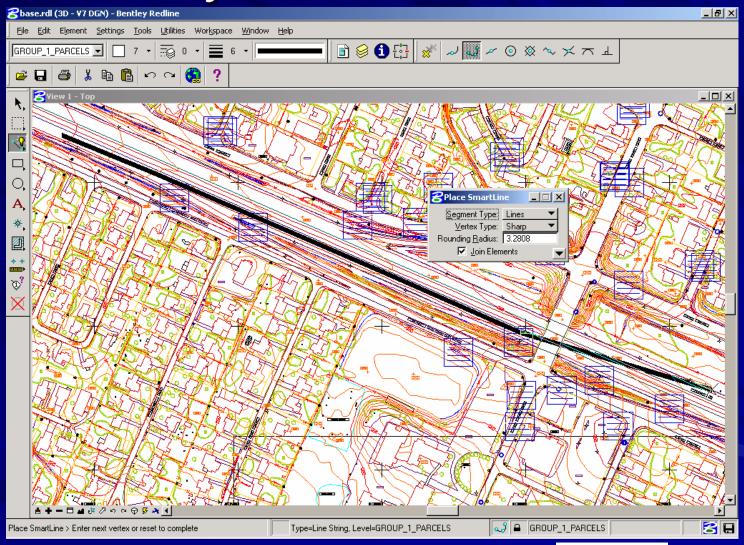


Ownership and Build-Date Information





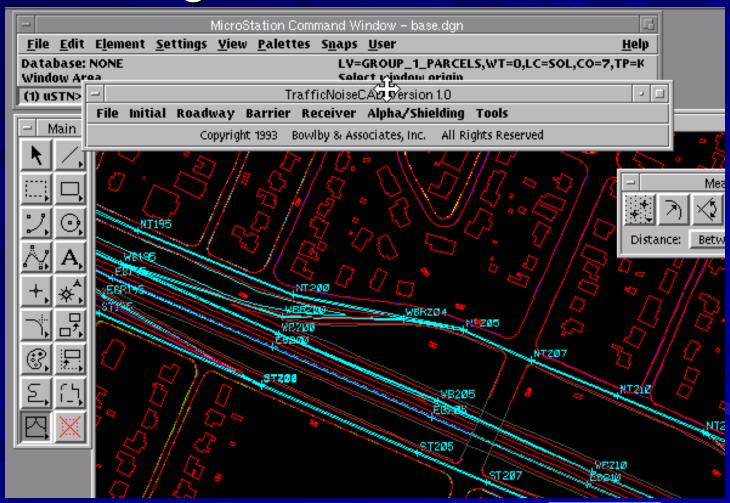
Use County GIS DXF Files for TNM







Use TrafficNoiseCAD in MicroStation to Digitize TNM Features







Type II Prioritization Study Results

Analysis Areas	159
minus Post-dated highway	72
Pre-dated highway (eligible for consideration)	87
minus Not feasible	5
minus Not eligible land use	5
minus Low density	19
Areas where measurements conducted	<i>58</i>
minus Not impacted	14
Detailed TNM Modeling	44
minus Not reasonable	23
Qualified (impacted, feasible, reasonable)	21





Development and Analysis of Prioritization Methods

- Contact other state DOTs and gather data on prioritization methods
- Develop several alternative prioritization methods for TDOT
- Apply methods to the qualified areas





Important Factors

- First-row sound level
- Number of first-row impacts
- Number of non-first-row benefits
- Cost per benefitted residence
- Total cost





Prioritization Methods

- Simple rankings by individual factors
 - First-row sound level
 - Number of first-row impacts
 - Cost per benefitted residence
- Cumulative: Average the above rankings and rank the averages (e.g., ranks of 1, 2 and 4 for a site would mean an average rank of (1+2+4)/3 = 2.33





Prioritization Methods

Method A

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(First-row sound level – 65 dB)
x (Number of first-row impacts)
/ (Cost per benefitted residence)
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Method B
 (First-row sound level – 65 dB)
 x (Number of first-row impacts)
 / (Cost)



Prioritization Methods

Method C

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(First-row sound level – 65 dB)
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x [(Number of first-row impacts) + 2/3 (Number of non-first-row benefits)]

/ (Cost per benefitted residence)

Method D

(First-row sound level – 65 dB)

x [(Number of first-row impacts) + 2/3 (Number of non-first-row benefits)] / (Cost)





Results of Prioritization Analysis

- Three of qualified areas were ranked 1,
 2, 3 or 4 by Cumulative Ranking and
 Methods A-D
- Beyond "top 3" areas, use of "cost" vs. "cost per benefitted residence" resulted in different rankings





TDOT's Plan

- Select "top 3" areas for pilot program
 - Total cost fell within range of Commissioner's goal of \$3 million for first year
- Do not publish a single "list" of rankings
- Instead, use results to develop several cost-constrained, multi-year implementation plans





Need for Public Response Plan

- Hundreds of residential groupings along limited access roadway system, not including previously studied Type I areas
- Only 21 in final group of qualifying Type II areas
- Need to be prepared to respond quickly and uniformly to inquiries from the public and public officials





Public Response Plan

- Development of:
 - Figures showing location of each residential area adjacent to a limited access roadway
 - Tables listing reason(s) area was either eliminated or included in Type II program
 - Set of standardized response letters
- Figures and tables printed and placed in binders, plus information in the GIS







For Immediate Release March 4, 2005

TDOT Announces New Noise Barrier Policy and Program Program allows for new noise walls in established neighborhoods

Nashville, Tenn.—The Tennessee Department of Transportation (TDOT) today announced the details of a new noise barrier policy along with the details of a new Type II Noise Barrier Program that will provide noise walls for the first time in qualifying neighborhoods.

"This is an exciting new program that will allow for the construction of noise walls in qualifying, older neighborhoods that were established before high volume roadways were built," said Governor Phil Bredesen. "This is something many people have requested in Tennessee's urban areas and I believe it will help improve the quality of life for people living near high noise level roadways."



Type II Pilot Program

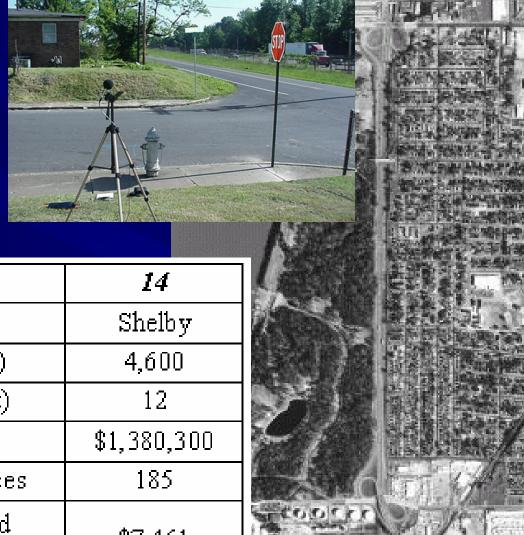
- First Year Program funded at \$3 million for three pilot projects in 2005-2006
- Similar funding level anticipated for future years (total of \$25 million)







I-55 NB Memphis



Area	14
County	Shelby
Barrier Length (ft)	4,600
Average Height (ft)	12
Cost	\$1,380,300
Benefitted Residences	185
Cost per Benefitted Residence	\$7,461
Reasonable?	Yes



Area	93
County	Davidson
Barrier Length (ft)	2,613
Average Height (ft)	14
Cost	\$954,000
Benefitted Residences	90
Cost per Benefitted Residence	\$10,600
Reasonable?	Yes

I-40 EB Nashville







Area	120
County	Davidson
Barrier Length (ft)	2,631
Average Height (ft)	13
Cost	\$880,850
Benefitted Residences	83
Cost per Benefitted Residence	\$10,613
Reasonable?	Yes





What's Next?

- Type II noise barrier needs and cost assessment for Type I barriers previously found "not reasonable" (100% State funds)
- Quieter pavements assessment / testing
- Public officials outreach/education on noise-compatible land use planning development





Acknowledgments to Tennessee DOT and the Federal Highway Administration for funding and assistance with this study













Questions?

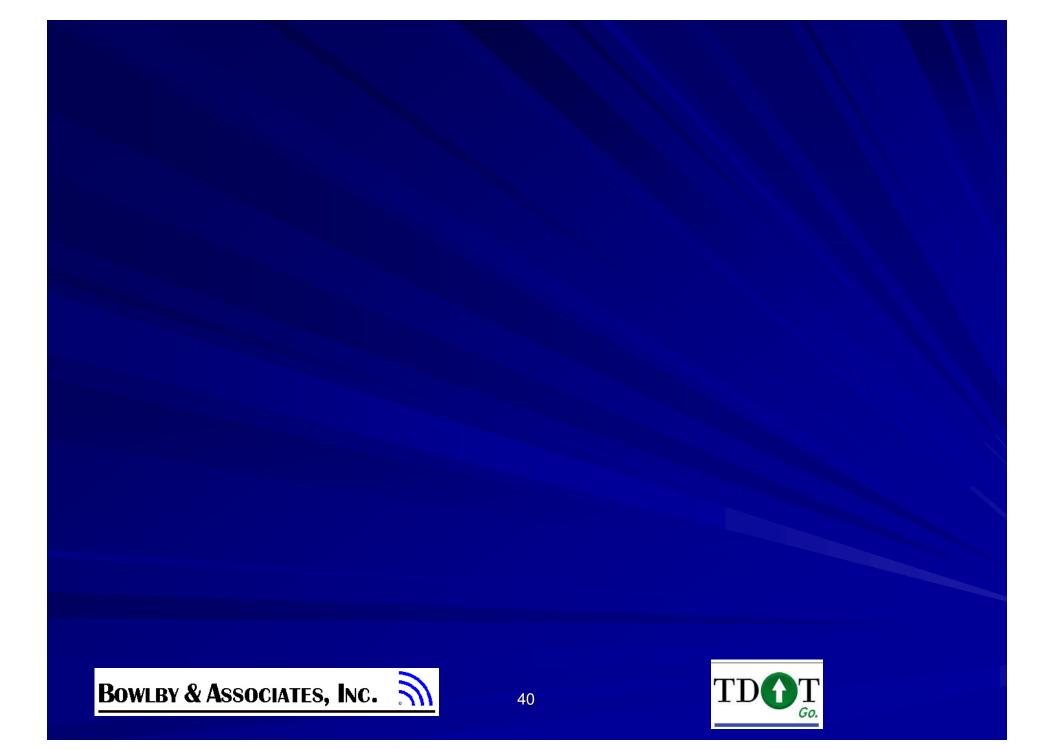












Type II/Type I Needs and Cost Assessment

- "Type One-and-a-Half"
- Barriers judged unreasonable for previously studied Type I areas might now be reasonable under new TDOT Traffic Noise Policy
- Would have to be constructed with 100% State funds since they do not qualify for Federal-aid funding

Will Include Quieter Pavements Assessment

- May not be possible to provide noise barriers without Federal-aid funding
- Investigate installing "quieter" pavements on roads adjacent to these neighborhoods
- May be possible to incorporate into normal pavement maintenance schedule





Plans to Test Two Pavements

- Open-Graded Asphalt Overlay
- NOVA Chip
- Route 840 east of Nashville
- Two six-mile sections
- Before and after noise measurements in 2005 (late summer/fall)





Public Officials Outreach / Education

"Carrot and stick" of new TDOT Traffic Noise Policy regarding undeveloped lands

■ "Stick":

- If a local government allows residential development along existing highway after the new policy...
- ...TDOT will not provide abatement if it widens the road





"Carrot": Outreach and Education

- Presentations at Metropolitan Planning Organization meetings on new policy and noisecompatible land use planning development
- Booth at upcoming Tennessee Chapter of American Planning Association conference
- New policy brochure
- Web-site information
- Workshops and possible "toolkit" on noisecompatible planning and development



Summary

- TDOT concerned about noise impacts on neighborhoods pre-dating roads
- TDOT Commissioner decided to implement a Type II program
- Three pilot projects are now underway
- TDOT will assess costs of reconsidering older "not reasonable" Type I decisions
- TDOT will investigate quieter pavements
- TDOT will encourage noise-compatible planning and development



